

10 May 2021

Kāpiti Coast District Council  
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E. [longtermplan@kapiticoast.govt.nz](mailto:longtermplan@kapiticoast.govt.nz)

Tēnā koe

**Re: Kāpiti Coast District Council Long Term Plan Consultation 2021-2041**

Thank you for the opportunity to provide a written submission on the Kāpiti Coast District Council Long Term Plan.

Regional Public Health is the public health unit for the greater Wellington region. We work with communities and local organisations to make the region a healthier and safer place to live. Our vision is **Pae Ora: Healthy futures for the greater Wellington region**. We promote good health and work on disease prevention to improve the quality of life for our population, with a particular focus on children, Māori, Pacific peoples and low-income households. Our staff include a range of occupations such as medical officers of health, public health advisors, health protection officers, public health nurses, and public health analysts.

We are happy to provide further advice or clarification on any of the points raised in our written submission. The contact point for this submission is:

Demelza O'Brien, Technical Officer  
Email: [Demelza.obrien@huttvalleydhb.org.nz](mailto:Demelza.obrien@huttvalleydhb.org.nz)

Nāku noa, nā

Dr Craig Thornley  
**Clinical Head of Department**

Peter Gush  
**General Manager**

## INTRODUCTION

Regional Public Health (RPH) is the public health unit for the greater Wellington region (Wairarapa, Hutt Valley and Capital & Coast District Health Boards). Our business works to improve the health and wellbeing of our population and to reduce health disparities through public health action. We aim to work with others to promote and protect good health and prevent diseases to improve quality of life across the population. We are funded by the Ministry of Health and also have contracts with District Health Boards and other agencies to deliver specific services.

## GENERAL COMMENTS

The Kāpiti Coast District Council Long Term Plan 2021-2041 clearly demonstrates the wide range of work Council undertake to support community health and wellbeing. We are heartened to see you are using your role as Local Government to strengthen community wellbeing through local economic development and creating a healthy physical and social environment for all residents.

RPH recognise the important role that social, economic, cultural and physical factors such as housing, healthy food, water quality, transport, neighbourhood form and health related behaviours play in our community's health. These factors together drive as much as 80% of health outcomes, leaving only about 20% of modifiable contributors to health of a population related to medical care.<sup>1</sup> Health truly begins where we live, work and play.

RPH **commends** the partnership between Mana Whenua and Council and the significance placed on this partnership to ensure the collective vision of a thriving environment, vibrant economy and strong communities is achieved.

RPH **commends** Council on the publication of your Long Term Plan (LTP). We recognise the changing context within which you work, in particular the reform of Three Waters, the Resource Management Act, and the regional approach to managing future population growth.

Our submission will offer some general comments on current public health concerns of relevance to Council as well as some specific comments on elements of your plan that could impact on health outcomes and equity in the Kāpiti Coast community. We then raise some opportunities to work together to address our shared challenges to help build local resilience and wellbeing.



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<sup>1</sup> Magnan S. Social Determinants of Health 101 for Health Care: Five Plus Five. (2017).

## COVID-19

**Together**, we need to ensure that community organisations are well supported, particularly over the next twenty years to meet community needs resulting from the social, economic, cultural and health impacts of COVID-19.

Over the past year, the pivotal role of Councils in the response to and recovery from the COVID-19 pandemic has been made clear. The pandemic has highlighted the importance of building local neighbourhood resilience to the challenges our communities face. It has shown how features of our neighbourhoods can all contribute to individual and collective resiliency such as, access to safe and healthy housing, good urban design, community facilities, public transport options, active connections, water quality, parks and open spaces, as well as local food sources.

COVID-19 has also demonstrated the impact of inequitable distribution of these features on our communities. The burden of negative economic and social impacts of COVID-19 continue to be significant for communities and these exacerbate existing inequities for Māori, Pacific, low-income families, disabled, refugees, and older people. The pandemic increased the challenge of providing vulnerable people with access to health and other resources, and safe, secure and healthy accommodation. It also highlighted the level of food insecurity and the need for food resiliency in our communities with demand for food assistance growing exponentially across the country. An enormous amount of work was done by Councils and local groups in providing food parcels to whānau in need of support. RPH **recognises** that greater collective investment and resource is required to address the inequities that continue to exist for communities.

Community organisations and groups in Kāpiti and across the region were and continue to be at the forefront of the response and recovery from COVID-19. Many of these groups are under immense pressure to meet the needs of the community. RPH is committed to working with Council to support our communities to ensure everyone has the opportunity to thrive.

## RESPONSE TO SPECIFIC LONG-TERM PLAN QUESTIONS

### Big issues

#### COVID-19 response and recovery

RPH **supports** Council's response and the ongoing recovery of COVID-19 and **commends** you for the development of the Kāpiti Recovery Plan.

#### Access to housing

RPH **supports** Council taking a bigger role in housing (see page 6).

#### Responding to climate change

RPH **encourages** Council to continue prioritising emission reduction and **commends** you on the development of the strategic framework principles within the Climate Emergency Action Framework.

Climate change is a serious and imminent threat to population health. New Zealanders are at risk of both:

- The direct health effects of climate change e.g. extreme weather events, injuries, heat waves and damage to infrastructure
- Indirect health effects e.g. changes in ecosystems and subsequent disease patterns, microbiological contamination of water, poor mental health, food insecurity, destruction of infrastructure, homes and livelihoods.



**Strategies to address climate change can provide significant health benefits to the population**

Climate change is likely to exacerbate inequities in Aotearoa, particularly for Māori, Pacific and low-income communities who are at greater risk of poorer health and social outcomes.<sup>2,3</sup> Reducing emissions involves changes to behaviours and environments that can significantly improve peoples' general health. When implemented appropriately, strategies that address climate change can often provide significant health co-benefits (e.g. increased physical activity, dietary improvements and reduced air pollution) and decrease existing inequities.<sup>4</sup>

To ensure a fair and equitable transition we need to consider and address the potential impacts of the proposed climate actions on populations with less access to the personal, neighbourhood and system resources needed to live healthy lives, particularly Māori.

Active consideration must be given to the impacts of climate change policy decisions on Māori, in line with Te Tiriti o Waitangi obligations. Engaging meaningfully with Māori and other population groups will help to ensure a just transition to a low carbon economy for all New Zealanders. It also provides a significant opportunity to foster an environmentally and socially sustainable economy, driving job creation, and job upgrading, social justice and poverty eradication.

Many of these strategies are directly within the locus of control of Council and will have positive health and social benefits for the community as well as result in reduced emissions. For instance, Kāpiti Coast District Council has the potential to create environmental, social and wider health co-benefits through:

- continued prioritisation of walking and cycling routes and connections between communities
- ensuring areas of new housing development have community facilities including communal areas to grow food, access water, play and socialise

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<sup>2</sup> New Zealand College of Public Health Medicine. Policy Statement on Climate Change. Wellington: New Zealand College of Public Health Medicine. (2013).

<sup>3</sup> Howden-Chapman P, Chapman R, Hales S, Britton E, Wilson N. Climate Change and Human Health: Impact and Adaptation Issues for New Zealand. In: Nottage RAC, Wratt DS, Bornman JF, Jones K (eds). Climate Change Adaptation in New Zealand: Future Scenarios and Some Sectoral Perspectives. Wellington: New Zealand Climate Change Centre. (2010).

<sup>4</sup> Frumkin. Climate Change: The Public Health Response. (2008).

- supporting initiatives that improve the ‘health’ of existing housing stock and neighbourhoods across Kāpiti Coast.

### Managing growth

RPH **supports** Council’s proactive approach to facilitating growth in Kāpiti.

RPH **agrees** with Council that increasing affordable housing is an important part of a successful growth plan.

RPH is **supportive** of high quality well-located urban intensification to support growth. Appropriate location, diverse typologies and quality of housing are critical to the success of medium density development, as well as improvements to the surrounding neighborhoods to support additional density. Without this, RPH has concerns that urban intensification could have negative consequences for health and wellbeing. For instance, there are many examples of medium density development that do not include quality communal or private outdoor spaces where whānau can grow food, play and connect, and where social connections between neighbours can be fostered. The benefits of setting aside space within developments to achieve this is critical to the success of these communities.

Currently, population growth is exacerbating existing transport challenges. Improving public transport, increasing walkability and bike use, and developing a greener and carbon neutral Kāpiti Coast, all contribute to positive health outcomes for the Kāpiti Coast community. To facilitate ‘good growth’ RPH **recommends** Kāpiti Coast District Council prioritise safe, efficient, resilient and well-connected transport that:

- is integrated with housing development
- meets local, regional and national transport needs
- enables urban growth and economic development
- provides for all modes of transport.

### Strengthening our resilience

RPH **supports** Council investment in strengthening community resilience.

RPH **commends** Council for proactively establishing a sustainability and resilience team which has an overview of sustainability, resilience, and climate change related work across Council.

## Government changes impacting Council

RPH **commends** Council's ongoing investment in Kāpiti water management, security and infrastructure.

E kore tātau e mōhio ki te waitohu  
nui o te wai kia mimiti rawa te puna.

We never know the worth of water until the well runs dry.

We **acknowledge** the need to improve and increase information about the health and condition of the Three Waters assets, and we understand the need for Council to prioritise its renewals investment toward critical assets. It is important to ensure investment in Three Waters infrastructure over the immediate 10 year horizon is sufficient to cope with the increased demand associated with current, planned and potential urban development. The follow-on effects of insufficient investment such as sewerage contamination, insufficient supply and reduced freshwater quality have a significant impact on surrounding communities and the environment.

## Key decisions

### Council's role in housing

A warm dry home is the foundation of health and wellbeing throughout life.<sup>5</sup> Housing is an important determinant of health, with housing quality and household crowding playing a major role in respiratory illnesses such as asthma, skin infections and acute rheumatic fever.<sup>5</sup> Housing is contributing to preventable hospitalisation and rehospitalisation rates for children and elderly across Aotearoa. These poor housing conditions also increase the risk of future ill health and poorer performance across a range of social indicators. Māori and Pacific whanau are over represented in the burden of diseases associated with poor housing conditions.

RPH **supports** Council increasing its role in social housing through expanding older persons' housing and exploring providing wider social housing. RPH **recommends** Council invest in and support activities that support access to social housing in Kāpiti.

RPH **commends** Council for recognising the importance of providing social housing through partnerships. Addressing social housing issues in Kāpiti will require working with iwi, community partners, social housing providers, agencies working to sustain tenancies, and other organisations.

RPH **supports** Council increasing its role in influencing the supply of affordable housing. The need for affordable housing is high, as evidenced by the increasing demand for social housing. RPH believes that everyone should have access to an affordable home that is safe, warm, dry, liveable and in neighbourhoods where they can thrive. Access to safe and affordable housing is a prerequisite to ensure that important health needs can be met. If housing is not affordable or secure, whānau are unlikely to be able to afford the other requisites of health e.g. access to nutritious food. Equitable

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<sup>5</sup> New Zealand College of Public Health Medicine. "Housing Policy Statement." (2013). Available from: [https://www.nzcpmh.org.nz/media/120350/nzcphm\\_healthy\\_homes\\_standard\\_submission\\_2018.pdf](https://www.nzcpmh.org.nz/media/120350/nzcphm_healthy_homes_standard_submission_2018.pdf)

access to housing for all people in the Kāpiti district will require more focus on Māori, Pacific and low-income whānau who have lower access and greater housing insecurity.

RPH **recommends** Council continue to invest in and support activities that improve the quality of **existing** homes in Kāpiti. There are approximately 200,000 homes in the Wellington region<sup>6</sup> and according to BRANZ research, as much as 49% of these homes will be damp or mouldy.<sup>7</sup> Key issues contributing to damp and mould are inadequate insulation, ventilation and heating. This is a significant issue for people who rent their homes as rental housing quality is generally lower than in owner-occupied housing.<sup>8</sup> Increased rental and housing costs contributes to household crowding, further exacerbating the risk of infectious diseases and hospitalisation.<sup>8</sup>

Council can play an important role in improving housing quality in Kāpiti e.g. through enabling regulation, advisory and support services, incentives to homeowners and developers, and working with communities to invest in improving housing through retrofitting insulation schemes.

## Major projects and initiatives

### Community spaces

Community Hubs help to build resilient communities, act as a space for social interaction, and build a sense of community, and cultural wellbeing. The projected population rise to 85,000 by 2050, highlights the need for continued investment in community facilities in Kāpiti. RPH **supports** Council's investment and planning of multiple community spaces such as: Waikanae Library, Te Newhanga Kāpiti Community Centre, town centres, Ōtaki community facilities, Indoor sports centre and Maclean Park.

Community spaces can provide communities the opportunity to express and explore their identities and provide safe, supportive environments that contribute to healthy lifestyles. Strengthening cultural identity is important for mental wellbeing of our Pacific and Māori whānau.<sup>9</sup>

Community spaces in Kāpiti are important in facilitating community resilience and achieving your vision of a thriving environment, vibrant economy and strong communities. RPH **recommends** the following key factors are considered in the design of the community facilities.

- A breastfeeding friendly space
  - Breastfeeding has many benefits for both mother and baby, and is recommended exclusively for the first 6 months of life. A supportive environment for parents to breastfeed includes: comfortable arm chairs, hot water access, power points, microwave, sink and running water, a door/ divider for privacy
- Greenspace or community gardens for mental health

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<sup>6</sup> New Zealand Census. (2018).

<sup>7</sup> BRANZ. House Condition Survey. (2015).

[https://d39d3mj7qio96p.cloudfront.net/media/documents/SR372\\_Warm\\_dry\\_healthy.pdf](https://d39d3mj7qio96p.cloudfront.net/media/documents/SR372_Warm_dry_healthy.pdf)

<sup>8</sup> Johnson, A., Howden-Chapman, P., Eaquib, S., A Stocktake of New Zealand's Housing. (2018).

<sup>9</sup> Ataera-Minster J, Trowland H. Te Kaveinga: Mental health and wellbeing of Pacific peoples. Results from the New Zealand Mental Health Monitor & Health and Lifestyles Survey. Health Promotion Agency. (2018).

- Greenspaces provide vital health services as well as environmental services; they reduce socioeconomic health inequalities, facilitate activity and promote better mental health and well-being.<sup>10</sup> Including greenspaces or community gardens can function as an upstream preventive mental health promotion intervention.<sup>10</sup>
- Accessibility to the venue to ensure it is able to be used by all
  - Ensuring adequate pedestrian crossings or traffic light, wheelchair and pram accessibility
- Supportive environment for healthy eating
  - Limiting or having no unhealthy food advertising including unbranded drink fridges or vending machines. No or limited sugar sweetened beverages available, and having healthy food available

Please see the attached infographic for more aspects to consider in the design and development of community facilities.

#### Link road

RPH **recommends** that the Healthy Streets Design Indicators<sup>11</sup> be considered and incorporated into the design of road types in new developments.

#### Drinking water safety and resilience

RPH **supports** Council's upgrade and renewal of water treatment infrastructure in Waikanae, Ōtaki and Hautere to increase infrastructure resilience and ensure it can consistently provide high-quality water.

#### Storm water upgrades

RPH **supports** Council's decision to take a comprehensive approach to upgrading or renewing the stormwater assets to minimise street flooding and protect homes, commercial buildings, garages and properties. RPH **commends** Council's progress on the long-term programme with the completion of 15 projects in the last 3 years and a substantial reduction in flooding complaints.

#### Waste minimisation

RPH **supports** Council's commitment to making a 30 percent reduction in waste to landfill by 2026.

We also **support** Council's focus on education, better options for resource recovery and encouraging composting to help meet the recommendations from the Waste Minimisation Taskforce review and support the Kāpiti community to reduce waste.

#### Footpaths

RPH **supports** Council's ongoing investment to maintain and renew footpaths and shared paths. This investment provides an opportunity for better access to active transport, such as walking, running and cycling. Active transport helps to alleviate traffic congestion, reduces air and noise pollution,

<sup>10</sup> Pitt H. Therapeutic experiences of community gardens: Putting flow in its place. *Health & place*. May 1;27:84-91 (2014).

<sup>11</sup> Guide to the Healthy Streets Indicators: Delivering the Healthy Streets Approach, Transport for London. Retrieved 25/06/2020 from: <https://healthystreetscom.files.wordpress.com/2017/11/guide-to-the-healthy-streets-indicators.pdf>

conserves land, and produces various other environmental benefits. Furthermore, active modes of transport can contribute to a reduction in long-term health conditions such as Type 2 Diabetes, and improving safety can reduce injury events.<sup>12</sup>

The Healthy Streets Design Indicators<sup>11</sup> could also be utilised in the design of active transport routes to ensure an effective, accessible and safe space for community use.

### Playgrounds

RPH **supports** investment in safe, accessible playgrounds as they provide and encourage opportunities for physical activity, access to the natural environment and active play for children.

Children who have access to safe green space, such as parks and playgrounds, are more likely to be physically active and less likely to be overweight.<sup>13</sup> Quality, safety and ease of use are also important aspects of open space for children. Concerns about safety can impact on their use. Children's mobility is often limited to their immediate surroundings and the constraints of their parents or guardians.<sup>14</sup>

RPH **recommends** that Council contemplate the location of existing playgrounds when considering reducing the number of existing playgrounds, to ensure all communities have equitable access to high-quality open spaces such as playgrounds.

### Ōtaki pool upgrade stage 2

RPH **supports** increasing the heat efficiency of the building and reducing its carbon footprint. RPH **commends** Council's activities to support their climate change emergency declaration response.

We **commend** Council for its active and inclusive relationship with mana whenua. We respectfully suggest Mana Whenua continue to be significant partners in any promotion about Kāpiti Island or any activities that could impact on Kāpiti Island.

## OPPORTUNITIES TO WORK TOGETHER

Kāpiti Coast District Council and RPH have a common agenda – working with communities in their environment to improve and protect their quality of life. By finding mutual points of interest and working together we can be more efficient, reduce the burden of engagement on our communities and be more effective in our policy implementation. RPH see Long Term Plans as an opportunity for collaboration and we are keen to provide our support and expertise to help the Council achieve their outcomes.

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<sup>12</sup> Ministry of Health. Health Loss in New Zealand: A report from the New Zealand Burden of Diseases, Injuries and Risk Factors Study 2006-2016, Wellington: Ministry of Health (2016).

<sup>13</sup> Health Scotland. Health Impact Assessment of greenspace: A Guide. Sterling: Greenspace Scotland; (2008).

<sup>14</sup> Ewing R, Kreutzer R. Understanding the relationship between public health and the built environment. A report prepared for the LEED-ND Core committee. U.S. Green Building Council; (2006).

We note Council has undertaken a lot of ground work to shape the direction of the Long Term Plan. RPH is always keen to participate in these early direction-setting discussions and understand that this is a significant opportunity to influence. Please add us to your database of community and agency consultation stakeholders.

In addition to the priorities outlined in your Long Term Plan, RPH would like to suggest the following areas where we could work together and with other local partners to build community resilience.

## Housing

RPH **encourage** Kāpiti Coast District Council's participation in the cross-sectoral [Wellington Regional Healthy Housing Group](#). Their vision is that "Everyone in the Wellington region lives in warm, dry and safe housing by 2025". The group is made up of more than 50 organisations including central government departments, local councils, district health boards, Regional Public Health as well as research, social outreach, health and community organisations. Members work in partnership to reduce housing related health inequities.

A key value of the group from RPH's perspective, is the strengthened connections between Council members and wider stakeholders such as ourselves on regional housing issues. The Group provides a forum for the sharing of ideas, information and resources and provides meaningful opportunities to work in partnership toward the vision. RPH would be happy to discuss this further, or you can contact Amanda Scothern, WRHHG Executive Officer on: [info@wrhhg.org.nz](mailto:info@wrhhg.org.nz)

## Food environment

RPH **welcomes** the opportunity to work with Council on strategies for building food resiliency and tackling food insecurity.

Nāu te rourou, nāku te rourou, ka ora ai te iwi

**With your food basket and my food basket, the people will prosper.**

Currently too many people in our communities are dependent on charity and food waste from industry. Providing 'good food for all' in a way that is mana-enhancing is vital for the well-being of our communities. Our vision is to change our current food system by promoting opportunities for food resilience and locally produced food. We believe a co-ordinated regional response is required to achieve this. In 2020/21 RPH and Common Unity Project Aotearoa co-hosted 'Kai and our community' hui across the greater Wellington region to explore the potential and purpose of a regional food network. This identified:

- How fragile our current linear food system is, requiring handouts and dependency for those who can't afford to participate
- The need to begin a movement to develop a circular food system/economy which is participatory and walking with vulnerable people and communities
- The importance of including those most affected and co-designing for change from the top down and the bottom up.

RPH would like to **invite** Council’s participation in this work to further strengthen food resiliency and security in the city and across the region. It has strong alignment with Council’s structure plan to allow appropriate housing growth and to build in resilience to climate change and other public health threats.

Additionally, RPH recognises that our food system contributes an estimated 24% of greenhouse gas emissions<sup>15</sup> from transportation and the use of artificial fertilizer. A significant lever for reducing our national carbon footprint and building local resilience is therefore producing and consuming food locally, and utilising compost instead of artificial fertilizers.

The draft Wellington Regional Growth Framework implementation plan includes the development of a regional strategy for food production to ensure food security and efficient supply chains and to include an emphasis on employment opportunities. This will require strong partnership between and within local government, iwi, central government and other groups.

RPH **appreciates** Council’s contribution and participation in this work, including with Council officers and the Mayoral Forum. Addressing these issues and regionalising our food system will require a collaborative approach across councils.



## CONCLUSION

Thank you for the opportunity to provide feedback on your Long Term Plan. We would welcome the opportunity to speak with Council officials on the opportunities we have raised.

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<sup>15</sup> UN News. Food systems account for over one-third of global greenhouse gas emissions. (2021). Available from: <https://news.un.org/en/story/2021/03/1086822>